

**SURREY COUNTY COUNCIL****LOCAL COMMITTEE (EPSOM & EWELL)****DATE: 6<sup>TH</sup> MARCH 2017****LEAD OFFICER: NICK HEALEY, AREA HIGHWAY MANAGER (NE)****SUBJECT: HIGHWAYS UPDATE****DIVISION: ALL****SUMMARY OF ISSUE:**

This report summarises progress with the Local Committee's programme of Highways works for the current Financial Year 2016-17.

Subject to confirmation of the 2017-18 Highways budgets, preparations will be made to deliver the Local Committee's programme of Highways works for the Financial Year 2017-18.

**RECOMMENDATIONS:****The Local Committee (Epsom & Ewell) is asked to:**

- (i) Approve formally the prioritisation of Ruxley Lane, Ardrossan Gardens, Amis Avenue, The Rise, and Rosebank, for inclusion in the Horizon Roads Major Maintenance (HRMM) programme (paragraphs 2.12 to 2.14 refer);
- (ii) Approve formally a programme of nine ITS schemes for the 2017-18 Pooled Capital allocation (paragraphs 2.21 to 2.22 refer);
- (iii) Authorise the Area Highway Manager to make appropriate changes to budget allocations and programmes of work for next Financial Year 2017-18 when Committee's Highways budgets for next Financial Year have been confirmed, in consultation with the Chairman, Vice-Chairman and affected Members of the Local Committee (paragraph 2.25 refers);
- (iv) Authorise the Area Highway Manager in consultation with the Chairman, Vice Chairman, and relevant Divisional Member(s) to undertake all necessary procedures to deliver the agreed programmes.

**REASONS FOR RECOMMENDATIONS:**

Programmes of work for next Financial Year 2017-18 have been agreed with Committee and individual Divisional Members. However it may be necessary to review the Local Committee's Highways budget allocations and programmes of works when Committee's Highways budgets for 2017-18 are confirmed. The Highways budgets are expected to be confirmed after the Council's overall financial situation has been clarified.

Committee is asked to provide the necessary authorisation to deliver those programmes of work in consultation with the Chairman, Vice Chairman and relevant Divisional Member without the need to revert to the Committee as a whole.

## **1. INTRODUCTION AND BACKGROUND:**

- 1.1 Surrey County Council's Local Transport Plan (LTP) aims to improve the highway network for all users. In general terms it aims to reduce congestion, improve accessibility, reduce the frequency and severity of road casualties, improve the environment, and maintain the network so that it is safe for public use.
- 1.2 The Local Committee in Epsom and Ewell has been delegated Highway budgets in the current Financial Year 2016-17 as follows:
- Local Revenue: £133,946
  - Community Enhancement: £25,000
  - Capital Integrated Transport Schemes: £98,243.50
  - Capital Maintenance: £98,243.50
  - Capital over spend carried forward from 2015-16: £77,000
  - Total: £278,433  
(2016-17 budget £355,433 minus 2015-16 carry forward £77,000)
- 1.3 The funds delegated to the Local Committee are in addition to funds allocated at a County level to cover various Highways maintenance and improvement activities, including inspection and repair of safety defects, resurfacing, structures, vegetation maintenance, and drainage.

## **2. ANALYSIS:**

### **Annual Local Revenue and Capital Programmes**

- 2.1 In September 2015 Committee approved the 2016-17 budget allocations shown in Table 1 below:

**Table 1 Approved allocation of budgets for 2016-17**

Approved allocation	Amount
Pooled Revenue To cover various revenue concerns across the Borough for example: patching and kerb works, minor safety schemes, extra vegetation. The Community Gang is funded from this allocation.	£98,910
Pooled Capital	£50,000
Divisional Allocations	£137,800
<b>Total</b>	<b>£286,710</b>

### Annual Capital ITS Programme

2.2 The Pooled Capital is being used to promote capital schemes previously approved by the Local Committee. Table 2 below summarises progress with this capital programme:

**Table 2 Progress with Annual Capital ITS Programme**

Scheme	Description	Progress	Cost
Spread Eagle Junction	Extend footway on Ashley Road arm to reduce crossing distance, and align tactile paving.	Committee decided in September 2013 to defer this scheme until the outcome of the Plan E Major Scheme bid is known.	-
South Street / Ashley Avenue pedestrian phase	Introduction of new pedestrian phase to existing traffic signals.	Committee decided in September 2013 to defer this scheme until the outcome of the Plan E Major Scheme bid is known.	-
Chessington Road junction with Longmead Road	Pedestrian and cycle accessibility improvements – feasibility study.	Feasibility study started in 2015-16. Part complete. Now deferred.	£2,000
Stoneleigh Park Road to Bradford Drive	New cycle link – feasibility study.	Feasibility study started in 2015-16 now complete. Scheme drawing included in Annex A. Scheme cost would be £12,000. Recommend to defer construction to 2017-18. Construction may need to be coordinated around Plan E.	£2,000
Chantilly Way	Speed management	Complete. Need to undertake post scheme speed surveys.	£10,000
Scotts Farm Road	New cycle link	Recommend to defer construction to 2017-18.	-
Ewell Village AQMA Package: review of parking outside Coop 3rd priority	Remove conflict between pedestrians and vehicles and improve area.	Officers have developed an alternative solution. Need to coordinate with Epsom and Ewell Borough Council who are developing a scheme nearby.	£25,000 <i>Developer funded</i>
Church Street between Pitt Road and St Martin's Church	New Zebra Crossing	Complete.	£35,000 <i>Part developer funded</i>
Woodcote Green Road	New Zebra Crossing near hospital and bus stops.	Complete.	£47,000 <i>Part developer funded</i>

Scheme	Description	Progress	Cost
East Street junction with Kiln Lane	New pedestrian crossing on northern arm of existing traffic signal junction. New parking layby near Chuters Grove.	Detailed design in progress and should be completed this Financial Year 2016-17. Construction will need to be coordinated around Plan E and utility works.	£15,000 <i>Developer funded.</i>
Aldi, Kingston Road, Ewell	Pedestrian and passenger transport improvements	Feasibility / detailed design in progress and should be completed this Financial Year 2016-17. Construction could follow in 2017-18, but may need to be coordinated around Plan E.	£5,000 <i>Developer funded</i>
<b>Total – noting that costs are approximate</b> <i>These costs include contributions from developer funding</i>			<b>£141,000</b>

### 2015-17 Divisional Programmes

2.3 The Divisional Programmes have been developed in consultation with Members to invest the Divisional Allocations in maintenance and improvement schemes across the Borough. Members are reminded that Committee decided to deliver the Divisional Programmes over two Financial Years – 2015-16 and 2016-17. This is why the level of investment in each Division in 2016-17 is uneven across the five Divisions, with no allocation for the Ewell Division in 2016-17 as this Division received its full share in 2015-16. Table 3 details progress with the remaining schemes in the 2015-17 Divisional Programmes.

**Table 3 2015-17 Divisional Programmes**

Location	Proposed works	Cost	Status
College Road	Local Structural Repair (LSR)	£44,000	Complete.
Lower Court Road	Footway resurfacing	£34,000	Complete.
Minor maintenance schemes in Ewell Court, Auriol and Cuddington	Various schemes	£31,700	Mostly Complete. Micro asphalt/joint repairs on Riverview Road to be done shortly.
Green Lanes	LSR	£42,000	Complete.
<b>Total programme value for 2016-17</b>		<b>£151,700</b>	

2.4 Officers will keep the Chairman, Vice Chairman and appropriate Divisional Member updated as the remaining schemes are delivered, taking decisions as necessary to ensure the programmes are delivered, and cost variations managed.

### **Programme Monitoring and Reporting**

- 2.5 Officers will update Committee with progress in the delivery of its works programmes at each Committee meeting. In addition Members of the Local Committee are provided with detailed monthly finance updates, which detail all the orders raised against the various budgets, as well as the works planned for each of the budgets

### **Parking update**

- 2.6 Implementation of the 2015-16 review (also known as phase 9) is complete apart from some snagging. The Traffic Regulation Order amendments and the new resident permit schemes came into effect on 2<sup>nd</sup> December 2016. The 2017 review has started, and is reported separately to Committee on this agenda.

### **Customer Services update**

- 2.7 The total number of enquiries received in the calendar year 2016 was 136,629. This equates to an average of 11,386 per month, an increase of approximately 12% on 2015. 2014 was an exceptional year with 149,000 reports, predominantly due to the floods that year. The current figures indicate that despite no major incidents in 2016 contact has increased and customer expectation continues to grow.
- 2.8 All reports are categorised at the point of logging, either automatically through the website or by officers. Safety defects are directed to Kier with the remainder passed to the SCC local office for further investigation. During 2015 the average split was 39% SCC and 61% Kier, for 2016 this has seen a shift to 45/55 which may be as a result of the proactive patching and resurfacing work. The volume of reports has increased demand on the area teams.
- 2.9 For Epsom & Ewell specifically 8,068 enquiries were received between January and December of which 3,481 were directed to the local area office for action, of these 94% have been resolved. This is in slightly below the Highways countywide average of 96%.
- 2.10 For 2016, 462 complaints were received (a 10% reduction on 2015) of which 118 stage 1 and 18 stage 2 were for the North East area. For Epsom & Ewell there were 31 stage 1 complaints with 6 escalated to stage 2. The service was found to be at fault in 2 of the stage 2 complaints following independent investigation. We continue to work closely with the corporate customer relations team and have created corrective action plans for all outstanding actions. In addition any remedial action identified at stage 1 is now monitored more closely to ensure compliance and reduce escalation to stage 2.
- 2.11 Recent surveys conducted with our Highways Customer Panel showed that 75% of those surveyed were either satisfied or very satisfied with the customer service they received.

### **Operation Horizon update**

- 2.12 At its private meeting in December 2016, the Local Committee considered possible schemes for inclusion in the Horizon Roads Major Maintenance (HRMM) programme. The final list of additional schemes to be prioritised for the Operation Horizon programme was chosen to give an even split of resurfacing across the Borough's five Divisions and is as follows:
- Ruxley Lane, from Scotts Farm Road to the surface joint outside number 85
  - Ardrossan Gardens, from Kinross Avenue To Stoneleigh Park Road
  - Amis Avenue, the entire length
  - The Rise, from West Street To The Kingsway
  - Rosebank, from the B280 West Street To the end

[www.surreycc.gov.uk/epsomandewell](http://www.surreycc.gov.uk/epsomandewell)

- 2.13 It is recommended that these roads be approved formally by the Local Committee for inclusion in the HRMM programme.
- 2.14 The Operation Horizon Team are currently developing the programmes for works for 2017-18. These will be published when they are ready.

**Major Schemes update – Epsom Banstead STP**

- 2.15 The formal call for project funding bids was received from the C2C LEP during December 2016. The final scheme business case was submitted on 6<sup>th</sup> January 2017. C2C LEP are currently evaluating the bids, with a funding award decision expected to be made around the end of February / early March. C2C have specified that they are looking for funded project expenditure to commence during the current financial year. With this tight timescale in mind detailed design of the A217 Horseshoe Crossing and pedestrian / cycle route connections has commenced (schemes C3, C4 and C5 within the package bid). Early design of the A217 Horseshoe crossing is necessary to ensure this scheme can be constructed during the summer 2017 school holiday period. Road Safety Audits at stage 1 for all schemes within the package are now underway, in preparation of an early LEP funding decision.
- 2.16 Further details including the project business case submission main document can be found on the Surrey CC Major Schemes webpage – [www.surreycc.gov.uk/epsombansteadstp](http://www.surreycc.gov.uk/epsombansteadstp) – updates will be also posted here.
- 2.17 The Member Task Group is due to meet after the funding award decision is known, to discuss scheme delivery and agree the way forward. A full report will be taken to the next available Local Committee to provide an update on the scheme and funding position, and to seek approvals for the proposed delivery programme. On current timescales scheme construction is expected to commence next financial year and run through to end of 2018/19.

**Major Schemes Update – Plan E**

- 2.18 The first phase of the Plan E major scheme is now under construction in Ashley Avenue. A detailed update on the Plan E programme is included in Annex A.

**Priorities for 2017-18**

- 2.19 Table 4 sets out the budget allocations for 2017-18, which were agreed by Committee in September 2016.

**Table 4 Approved allocation of budgets for 2017-18**

Recommended allocation	Amount
Pooled Revenue To cover various revenue concerns across the Borough for example: patching and kerb works, minor safety schemes, extra vegetation. The Community Gang is funded from this allocation.	£100,000
Pooled Capital To deliver ITS schemes.	£50,000
Divisional Allocations	£177,364 £35,472.80 per Division
<b>Total</b>	<b>£327,364</b>

- 2.20 By way of comparison, the Local Committee’s total delegated Highways budgets for the previous five years are as follows:
  - 2016-17           £355,433
  - 2015-16           £373,710

- 2014-15            £431,367
- 2013-14            £431,367
- 2012-13            £431,367

2.21 At its private meeting in December 2016 Committee considered the priority list of Integrated Transport Schemes (ITS), and specifically which schemes should be prioritised for the Pooled Capital programme for 2017-18. The following schemes were prioritised as they have the highest cost vs benefit score of those considered:

- East Street Cycle Path (developer funded)    £10,000 for construction
- Cycle Link Chessington Road between Riverholme Drive and Longmead Road    £4,000 for construction
- Ewell village signing improvements plus other signs and aids    £15,000 for installation
- Cycle Link from Stoneleigh Park Road to Bradford Drive    £12,000 for construction
- Ewell Village High Street outside Coop (Developer funded)    £25,000 for construction
- Headley Rd - electronic equestrian warning signs    £15,000 for installation
- Mill Lane/St Marys Close junction (pedestrian improvements)    £2,000 for feasibility / design
- Yew Tree Bottom Road pedestrian crossing    £2,000 for feasibility / design
- Fair Green Cycle Link    £1,000 for feasibility / design

2.22 It is recommend that Committee approves these schemes formally for inclusion in the 2017-18 Pooled Capital programme.

2.23 The Area Highway Manager has been working with Divisional Members to agree priorities for their Divisional Allocations for 2017-18. The prioritised schemes are shown in Table 5 below.

**Table 5 2017-18 Divisional Programmes**

Location	Proposed works	Cost	Status
Hook Road by Mosque	Feasibility study for new pedestrian crossing.	£5,000	Subject to confirmation by Cllr Persand
Town Paths across Epsom Common between Christchurch Road and The Wells estate	Improved streetlighting.	£30,500	Subject to confirmation by Cllr Persand
The Avenue Salisbury Road Highfield Drive	LSR	£35,500	Need to walk sites with contractor.
Jasmin Road junction Waters Edge Estate Jasmin Road and Lavendar Road	LSR Footway resurfacing Localised verge hardening	£35,500	Need to walk sites with contractor.

Location	Proposed works	Cost	Status
Stoneleigh Broadway	LSR	£35,500	Need to walk sites with contractor.
Church Approach to Church Road Strand Close	LSR	£35,500	Need to walk sites with contractor.
<b>Total anticipated cost</b>		<b>Approximately £177,400</b>	

2.24 At this stage in the preparation of the Divisional Programmes it is not possible to forecast the cost of individual schemes accurately. This means the actual spend in each Division may vary from the anticipated spend listed in Table 5 above. Officers' focus is to deliver as many of the Local Committee's priorities as possible.

2.25 Members will be aware of the financial challenges being faced by the County Council. In this context the Highways budgets delegated to the Local Committees for 2017-18 may change. It is recommended to authorise the Area Highway Manager to make appropriate changes to budget allocations and programmes of work for next Financial Year 2017-18 when Committee's Highways budgets for next Financial Year have been confirmed, in consultation with the Chairman, Vice-Chairman and affected Members of the Local Committee. The Highways budgets are expected to be confirmed after the Council's overall financial situation has been clarified.

2.26 Officers will keep the Divisional Members informed of progress with their respective Divisional Programmes, and will report progress formally to the Local Committee.

#### **Developer funding update**

2.27 There are three developer contributions that are currently unallocated:

- PIC Land to the rear of Stoneleigh Broadway £5,554.56  
Officers have made the Divisional Member aware of this sum.
- PIC Land adjacent to Holmwood Close £16,736.72
- PIC Land adjacent to Queensmead Avenue £5,456.99

These monies were previously been allocated to upgrading the traffic signal controller at Nonsuch Court Avenue junction with Cheam Road, as this junction had been observed to cause exit blocking to the junction of Cheam Road with the Ewell Bypass. The controller upgrade and validation is now complete. The remaining balance of £8,388 will be invested in new VAS in Banstead Road.

2.28 A £50,000 sum arising out of the Epsom Station development is being held by the County Council. The s106 agreement relating to these monies stipulates that they must be spent on "cycle, pedestrian and public transport facilities in Waterloo Road". A scheme was presented to the Local Committee in December 2013, which included the widening of the footway on the West side of Waterloo Road underneath the railway bridge, to improve the route for pedestrians and enable to creation of a new cycle route to connect Station Approach to a comprehensive network of cycle routes to the north of the Borough. After Committee's meeting of September 2016, a working group of officers and Members met to review this scheme. This meeting resulted in a number of actions designed to take this matter forwards:

- Officers to obtain a fresh cost estimate for the original scheme;
- Officers to obtain a cost for streetlighting improvements under the bridge;

- Officers to explore whether bus stop currently under the bridge could be moved to Station Approach;
  - Officers to comment of feasibility and likely cost of Zebra Crossing to the north of the bridge connecting to the shops;
  - Officers to review cycle rack provision and identify areas for new cycle stands;
  - Officers to discuss with major schemes team whether a Waterloo Road scheme (either the existing one or a new one) could be included in a Plan E phase 2 LEP bid.
- 2.29 It was agreed that the working group would reconvene when progress had been made with these actions.
- 2.30 Officers will make the Chairman and Vice Chairman aware of any new contributions. It is expected that s106 and PIC contributions will peter out now that Epsom and Ewell Borough Council has adopted CIL.

### **3. OPTIONS:**

- 3.1 None at this stage. Officers will revert to the Chairman, Vice Chairman and Divisional Member, or indeed the Committee as appropriate, whenever preferred options need to be identified.

### **4. CONSULTATIONS:**

- 4.1 None at this stage. Officers will consult the Chairman, Vice Chairman and Divisional Members as appropriate in the delivery of the programmes detailed above.

### **5. FINANCIAL AND VALUE FOR MONEY IMPLICATIONS:**

- 5.1 The financial implications of this paper are detailed in section 2 above.

### **6. EQUALITIES AND DIVERSITY IMPLICATIONS:**

- 6.1 It is an objective of Surrey Highways to take account of the needs of all users of the public highway.

### **7. LOCALISM:**

- 7.1 The Local Committee prioritises its expenditure according to local priorities.

### **8. OTHER IMPLICATIONS:**

Area assessed:	Direct Implications:
Crime and Disorder	A well-managed highway network can contribute to reduction in crime and disorder as well as improve peoples' perception of crime.
Sustainability (including Climate Change and Carbon Emissions)	No significant implications arising from this report.
Corporate Parenting/Looked After Children	No significant implications arising from this report.
Safeguarding responsibilities for vulnerable children and adults	No significant implications arising from this report.
Public Health	No significant implications arising from this report.

**9. CONCLUSION AND RECOMMENDATIONS:**

- 9.1 This Financial Year's programmes are being delivered.
- 9.2 Subject to confirmation of the 2017-18 Highways budgets, preparations will be made to deliver the Local Committee's programme of Highways works for the Financial Year 2017-18.

**10. WHAT HAPPENS NEXT:**

- 10.1 The Area Team Manager will work with Divisional Members, the Chairman and Vice-Chairman to deliver this Financial Year's Divisional Programmes, and to prepare for next Financial Year's Divisional Programmes.

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**Contact Officer:** Nick Healey, Area Highway Manager (NE)

**Consulted:**

- Committee in deciding roads to prioritise for the Operation Horizon carriageways programme.
- Divisional Members in deciding which schemes to prioritise for the Divisional Programmes.

**Annexes:** 0

**Sources/background papers:**